### Vienna International Model United Nations

<table>
<thead>
<tr>
<th><strong>Committee</strong></th>
<th>Human Rights Council</th>
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</thead>
<tbody>
<tr>
<td><strong>Topic</strong></td>
<td>70 Years Universal Declaration of Human Rights: &quot;Freedom of Religion or Belief and the Right to Privacy in the Digital Age&quot;</td>
</tr>
<tr>
<td><strong>Goals</strong></td>
<td>What role for the HRC?</td>
</tr>
<tr>
<td><strong>Chairs</strong></td>
<td>Klaudjo Marena (Slovenia) - Sarah Wissing (Chile) - Julius Lajtha (Rwanda)</td>
</tr>
<tr>
<td><strong>Place of the Conference</strong></td>
<td>Austria, Vienna – United Nations Headquarter</td>
</tr>
<tr>
<td><strong>Date of the Conference</strong></td>
<td>29th of July – 2nd of August 2018</td>
</tr>
</tbody>
</table>
Table of content

1. Introduction.................................................................................................................................3
   1.1. The right to privacy .............................................................................................................3
   1.2. The issue of data surveillance and storage.........................................................................5
   1.3. Previous actions and possible solutions ..............................................................................6
2. Questions a Resolution Must Answer (QRMAs).....................................................................13
3. Bibliography..................................................................................................................................13
1. Introduction

The Universal Declaration of Human Rights (UDHR) is a milestone document in the history of human rights. Drafted by representatives with different legal and cultural backgrounds from all regions of the world, the Declaration was proclaimed by the United Nations General Assembly in Paris on 10 December 1948 (General Assembly resolution 217 A) as a common standard of achievements for all peoples and all nations. It sets out, for the first time, fundamental human rights to be universally protected.

Freedom of religion is a fundamental human right. It stipulates that every human being has the right to have or to adopt a religion or belief of his or her own choice, to manifest it, to turn away from it, and to convert to another religion or belief. This human right hence guarantees cultural and religious diversity. In its international cooperation activities, member states of Human Rights Council strive to respect, protect and fulfill human rights, including the right to freedom of religion. However, challenges and restrictions persist in many countries, and social hostilities are ever increasing.

Media can play an essential role in building understanding and fostering mutual trust among various religious groups. Social media in particular offers new opportunities for states, civil society and religious communities to strengthen and perceive human rights, and to eliminate societal discrimination on religious grounds. The Internet and social media facilitate the exchange and dissemination of information by civil society throughout the world, as well as dialogue and mutual understanding between practitioners of different religions and between members of religious minority and majority populations. However, social media can also be misused to spread prejudices, discriminatory attitudes or hate propaganda that is all too often based on religious arguments.

1.1. The right to privacy

International law provides a legal framework on the topic of privacy. The human right to privacy and its protection is outlined in Article 12 of the Universal Declaration of Human Rights (UDHR) and with the same wording in Article 17 of
the International Covenant on Civil and Political Rights (CCPR): “No one shall be subjected to arbitrary or unlawful interference with his privacy, family, home or correspondence, nor to unlawful attacks on his honour and reputation. Everyone has the right to the protection of the law against such interference or attacks.” (UN 1948, 4; UN 1966, 10)

At the regional level there are conventions also promoting the right to privacy. Examples are Article 11 of the American Convention on Human Rights (Inter-American Commission on Human Rights 1969 ) or Article 8 of the European Convention (ECHR 1950): “Everyone has the right to respect for his private and family life, his home and his correspondence. There shall be no interference by a public authority with the exercise of this right except such as is in accordance with the law and is necessary in a democratic society in the interests of national security, public safety or the economic well-being of the country, for the prevention of disorder or crime, for the protection of health or morals, or for the protection of the rights and freedoms of others.” (ECHR 1950, 10)

Moreover, on supranational levels, such as that dictated by European Union legislation, there are legal frameworks referring to privacy such as the General Data Protection Regulation (GDPR). This regulation aims at protecting all EU citizens “from privacy and data breaches in an increasingly data-driven world” and includes data subject rights as for example breach notification, the right to access or the right to be forgotten (GDPR 2017). Similarly, the Convention on the Rights of the Child (Article 16), as well as the International Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families (Article 14), these legal documents universally extend the protection of one’s privacy, family, communications, correspondence and home (UN 1989, 5; UN 1990, 6), while focusing on the protection of neglected persons.

The multitude of supranational, international, state and regional laws, conventions, and norms concerned with the protection of privacy around the world indicate that individual privacy is a universally cherished value with significant socio-political implications. Global civilization, having awakened seemingly overnight in an age of transparency, where individual privacy is more a perceived threat to communal well being than ever, now grapples with an aggressive reconfiguration of hitherto uncompromisable values.
1.2. The issue of data surveillance and storage

Within international political discourse, mass data surveillance and storage are legitimized by the “War on Terror” (Cohen/Fisher 2016). Indeed, in some cases of national security and criminal activities, surveillance can be justified. However, fully developed mechanisms for civil society to be protected from such are lacking. If there are no reasonable grounds for suspicion such as terrorist or criminal activities, indiscriminate mass surveillance of all individuals and states is a violation of human rights.

The Special Rapporteur on the promotion and protection of the right to freedom of opinion and expression, Frank La Rue, states that national laws that regulate the involvement of states in communication surveillances often do not exist, or are inadequate (UN 2013, A/HRC/23/40, 3). Moreover, differences in national legal frameworks and their enforcement mechanisms raise worldwide disputes about internationally feasible regulation. Emphasizing the differences in national frameworks, in the 2015 Maximilian Schrems v. Data Protection Commissioner decision of the European Court of Justice a relevant example is provided: Personal data was transferred from a European Facebook account to the United States of America. As US-rights of data protection differ from European rights and do, according to the Data Protection Commissioner of the EU Court of Justice, “not offer sufficient protection against surveillance by public authorities” (Schrems 2015, 1) the US Safe Harbour Decision was declared invalid (ibid.). The decision reverses the so called “Safe Harbor” agreement between to US and EU in 2000 which effectively smoothed over differences in the legal standards around privacy in the two respective unions. Though this agreement and its 2002 reaffirmation by the EU Commission previously sufficed as a resolution of inadequacies and contradictions, in the post-Snowden environment a reversion to the adherence to the supranational Charter of Fundamental Rights of the European Union, and its rigid protection of individual privacy, highlights idiosyncrasies in the collision of multilayered legislation. Reinforcing the international perspective on this issue, the Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism, Ben Emmerson, concurs with the High Commissioner for Human Rights that where States penetrate infrastructure located outside their territorial jurisdiction, they remain bound by
their obligations under the Universal Declaration of Human Right (UN 2014e, A/69/397). A multilevel legal framework reinforces the respective obligations; however it does not begin to resolve the issue of the lack of necessary multilateral enforcement mechanisms. Compounded with the slippery consensus around legal definitions for culturally sensitive terms, like privacy, technology is quickly growing and therefore international law-making becomes very difficult. The nature of the Internet is borderless and different stakeholders have contradicting interests. Also, legislative processes are relatively slow and lawmakers often lack a technological understanding (Bernal 2014, 82).

1.3. Previous actions and possible solutions

Still these difficulties do not excuse foregoing the urgent need for more thorough regulations of privacy. Sisk argues, that there is a need for more, and stronger, privacy rights in our digital age (Sisk 2016, 101). Though concerns for the individual’s right to privacy in the digital age have preoccupied analysts en masse since the early 2000’s, Snowden’s leak of NSA details on digital surveillance programs in 2013 have catalyzed a debate that very quickly escalated to the level of the United Nations. Before 2013, resolutions from the UN-General Assembly were primarily concerned with bolstering privacy rights under oppressive regimes as a mechanism for protecting the freedom to speech, opinion and expression in a democratic society. For example the Resolution 7/36 from the Human Rights Council (UN 2008, R/7/36), a mandate of the Special Rapporteur on the promotion and protection of the right to freedom of opinion and expression (March 2008) or Resolution L13, the Promotion, Protection and Enjoyment of Human Rights on the Internet (UN 2012, A/HRC/20/L.13). Similarly concerned with defending the rights of journalists and dissents from oppressive regimes, a resolution from July 2012 “affirms that the same rights that people have offline must also be protected online, in particular freedom of expression, which is applicable regardless of frontiers and through any media of one’s choice [...]” (UN 2012, A/HRC/20/L.13, 2) These, and other such resolutions, serve as reference points in the defense of online privacy. However, they often failed to address the arbitrary, but important details that would distinguish digital communications from other forms of information. The US Electronic Communications Privacy Act (ECPA) of 1986
disregarded the distinctions between electronic and traditional communications by extending the privacy provisions of the Act’s original Federal Wiretap Act’s (1968) drafting from intercepting conversation on “hard” telephone lines to “wire, oral, and electronic communications while those communications are being made, are in transit, and when they are stored on computers” (Justice Information Sharing 2013). Whether by discerning electronic from traditional communication, or by bringing all forms of communications under privacy protection national and international law failed under legislation enacted by the USA Patriot-Act of 2001.

As stated by the US Department of Justice, the Patriot Act’s effect on the pre-existing ECPA results in the “[...] easing [of] restrictions on law enforcement access to stored communications in some cases” (ibid.). Twelve years later, the international human rights community found itself confronting the uncomfortable fact that the Patriot Act disabled privacy protections on a sweeping global scale. The new facts the human rights community had to negotiate after Snowden’s revelations was not that the US and UK intelligence agencies (NSA and GCHQ) were intercepting and monitoring electronic communications of targeted sources in the “war on terror”. Rather the NSA and GCHQ, with use of an agency developed program PRISM, were indiscriminately monitoring the communications of US and UK citizens, as well as foreign nationals. Dating back to 1988, the United Nations Human Rights Committee (HRC) has been calling attention to the important distinction between targeted and indiscriminate data collection in the General Comments made on CCPR Article 17 (Right to Privacy). “[...] ‘arbitrary interference’ can also extend to interference provided for under the law. The introduction of the concept of arbitrariness is intended to guarantee that even interference provided for by law should be in accordance with the provisions, aims and objectives of the Covenant and should be, in any event, reasonable in the particular circumstances.” (UN 1988, HRI/GEN/1/Rev.9 (Vol. I), 1) Proponents of increased surveillance will point to the events of 9/11, the decentralization of power within terrorist networks, and the ever evolving nature of digital communications as “particular circumstances” which necessitate the blanket collection of digital communications and data to prevent further terror attacks. However, in direct response to the Snowden revelations the Special Rapporteur Emmerson reiterated demands that, “relevant States are in a position to justify as proportionate the systematic interference with the Internet privacy rights of a potentially unlimited number of innocent people located in any part of the world”
The overwhelming majority of voices from the human rights community and civil society on the new threats to personal privacy, namely that the intelligence communities’ indiscriminate interception and storage of bulk user data, goes to the very heart of the social contract in modern democracies. “Bulk access technology is indiscriminately corrosive of online privacy and impinges on the very essence of the right guaranteed by article 17 [Right to Privacy]. In the absence of a formal derogation from States’ obligations under the Covenant, these programmes pose a direct and ongoing challenge to an established norm of international law.” (UN 2014e, A/69/397, 21) In its comment on CCPR Article 17, the Human Rights Committee also emphasises the importance of guaranteeing integrity and confidentiality of correspondence “de jure and de facto” (UN 1988, HRI/GEN/1/Rev.9 (Vol. I), 2). Nevertheless the “conscious compromise through which individuals voluntarily surrender information about themselves and their relationships” (UN 2014a, A/HRC/27/37, 6) while using digital means, was mentioned as well. But the question arises whether consumers are fully aware of the content, way, receiver and purpose of the data they exchange. Furthermore the report reflects on current prioritized investments as it seems like there are far more advanced efforts put into fusing and identifying apparently anonymous data than into technologies enhancing privacy (ibid.)

In its resolution 68/167 of January 2014, the UN-General Assembly stresses therefore the importance of the already existing international framework (e.g. UDHR, Art. 12; CCPR, Art. 17), as it talks about how surveillance and observation of today’s communication systems could negatively affect and interfere with individual human rights. It calls on all states to protect and respect the right to privacy in digital communication and to review their methods plus their legitimation of collecting personal data and communication interception. The same rights that people enjoy offline have to be assured when they are online. States are reminded of their responsibility to ensure an effective realization and implementation of this international framework of human rights law (UN 2014b, A/RES/68/167, 2f). The resolution furthermore requested the High Commissioner for Human Rights to submit a report on the protection and promotion of the right to privacy in the context of domestic and extraterritorial surveillance, the interception of digital communications and the collection of personal data, including the mass scale surveillance (UN 2014b, A/RES/68/167, 3). The report points out that “any capture of communications data is potentially an interference with privacy […]"
whether or not those data are subsequently consulted or used” (UN 2014a, A/HRC/27/37, 7). The very existence of a mass surveillance programme thus creates an interference with privacy. If states want to keep such a system, it is hereby their duty to demonstrate that such interventions are neither “arbitrary” nor “unlawful” (ibid.). Therefore, arises the question of how “arbitrary” and “unlawful” are to be interpreted. The term “unlawful” implies that no interference can take place “except in cases envisaged by the law” which means that states’ national actions limiting privacy always need to fulfil the provisions, aims and objectives of the CCPR. Also, actions need to be reasonable, proportional to the legitimate outcome or goal and necessary in the given circumstances. This could be protection of national security and the right to life through a lawful, targeted surveillance of digital communication, establishing a necessary and effective measure for intelligence and law enforcement entities. Governments requiring telephone and internet service providers to store metadata about their customers’ communications and location would neither be necessary nor proportionate (ibid., 7ff). When the limitation of privacy does not meet the above mentioned criteria of reasonability, proportionality and necessity, it would be unlawful and the interference therefore “arbitrary”. Furthermore, the report refers to the responsibility of technology companies, as they may risk complicity in human rights violations if they follow government requests for surveillance assistance without adequate safeguards (UN 2014a, A/HRC/27/37, 14f). Brad Smith, president and chief legal officer of Microsoft pointed out such a responsibility of technology companies at this year’s RSA Conference, an IT security conference in San Francisco where “cybersecurity at a critical time” (Smith 2017) was discussed with security professionals. Smith was calling upon technology companies “to do more to protect and defend” (ibid.) customers worldwide and also upon world governments to protect civilians by implementing international rules. He states, that civilians should be protected by governments from nation-states’ cyberspace attacks based on a “Digital Geneva Convention” (ibid.), in the same way that civilians have the right to physical protection during times of war by the Fourth Geneva Convention.

<table>
<thead>
<tr>
<th>10 - Point Action Plan by the Special Rapporteur on the right to privacy</th>
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<tbody>
<tr>
<td>1. Going beyond the existing legal framework to a deeper understanding of what it is that we have pledged to protect</td>
</tr>
<tr>
<td>2. Increasing awareness</td>
</tr>
</tbody>
</table>


3. The creation of a structured, on-going dialogue about privacy

4. A comprehensive approach to legal, procedural and operational safeguards and remedies

5. A renewed emphasis on technical safeguards

6. A specially-focused dialogue with the corporate world

7. Promoting national and regional developments in privacy-protection mechanisms

8. Harnessing the energy and influence of civil society

9. Cyberspace, Cyber-privacy, Cyber-espionage, Cyberwar and Cyberpeace

10. Investing further in International Law

Source: UN 2016, A/HRC/31/64,18ff

The inhabitants of today’s dizzyingly complex digital ecosystem can be boiled down to three primary stakeholder groups: “legislators, private (mostly corporate) actors, and citizens” (UN 2016a, A/HRC/31/64, 29). This “triangle of actors” tries to “shape cyberspace using their possibilities in an uncoordinated manner” (ibid.). If progress is to be made improving digital security and privacy each of these three levels of actors must further develop and coordinate clear commitments and advocacy mechanisms around the improvement of digital privacy.

First off, international governance needs to play a more effective role in this inherently international issue. The definition of privacy (in the digital age) must be universally clarified and become clear for all parties to be able to fight violations towards the right to digital privacy. An internationally effective legal framework on the right to privacy exists, but there is still much work to be done in order to “be sincere in our efforts to ensure a transparent, free, fair and respectful international intergovernmental mechanism of internet governance and one that also ensures the right to privacy“ (Brown 2013). Current international monitoring systems need to be reviewed regarding their efficacy and commitment to protections. International bodies, such as the UN, that have garnered hard-won international consensus around the definition of, and commitment to, human rights and the steadfast protection of the values which they uphold have an acute need to develop stronger implementation mechanisms in order to hold individual signatory states responsible to their commitments. This is a monumental task, given that the multitude of vested interests around surveillance and data collection, in both the private sector and nation states, through military and intelligence communities,
increase at rates similar to the exponential growth of digital technology’s usage. States’ legitimations of collecting personal data and communication interception must be scrutinized by independent regulatory bodies to ensure that they are justified under the universally accepted norms and values.

Secondly, as stated at the RSA Conference, the technology sector plays a key role in fighting violations against cyber-attacks. It is the Internet’s architect, content manager and the first responders in case of emergency. Also the tech field has the necessary knowledge and capabilities to tackle and prevent digital attacks at all levels with appropriate preventative and responsive protections. The mandate of a “Digital Geneva Convention” would ideally meet the needs of the quickly developing and ever-growing problem of eroding individual privacy. In this Convention, states are called on for an implementation of rules protecting the rights of civil society in the digital sphere. Consumers, companies and states worldwide have to be protected and the online-space needs to be a secure space. Therefore, IT providers and developers must take responsibility and respond in “new and innovative ways that disrupt attacks” (Smith 2017).

Thirdly, there is an urgent need for the stronger involvement of civil society. Without the engagement of the citizens, customers, users, and individuals driving the momentum behind digital communications all other efforts to support individual sovereignty through the preservation of digital privacy will be for naught. On the one hand, citizens must become more aware of the information that they “voluntarily surrender [...] in return for digital access to goods, services and information” (UN 2014a, A/HRC.27.37, 6) and how easily their personal data through entertainment, social media, commerce, health and financial services can be surveilled by different stakeholders. The “reality of big data is that once data is collected, it can be very difficult to keep anonymous” (ibid.). On the other hand, there should be more decisive political activism and joint movements by civil actors that put pressure on the public and the private sector. At no juncture in private commerce, or public policy, development has there ever been movement without clear demand from the consumer base, or body politic, respectively. It is the belief of UN Special Rapporteur Cannataci, and of experts in the field of social development, that when equipped with the relevant information about the collection and use of their personal data, individuals will make informed choices
and demand responsive policy making to protect their rights as consumers and citizens.

For example, some private organizations, civil society organizations, and well as experts from all over the world established the “13 International Principles on the Application of Human Rights to Communication Surveillance”. With their statement, they are urging governments to conduct communication surveillance that is consistent with human rights. The 13 Principles have been launched at the Human Rights Council in September 2013 (Brown, 2013) which itself is called to “reaffirm its commitment to promoting the right to privacy in light of evolving technologies and establish a framework for national guidelines” (ibid.). Since the principles were published, more than 400 organizations, as well as thousands of citizens worldwide have co-signed the statement. The stated principles call for a transparent and continuously updated privacy protection legal basis and stronger regulation of surveillance. Proper regulation would entail the necessity for states surveillance to be legitimate, adequate and necessary. The burden of proof for these criteria lies with the respective states. The principles also strive for “prior authorization from a competent judicial authority” (EFF 2013) that is “impartial and independent” (ibid.) before communication surveillance can be executed. All topics related to the violation of the human right to privacy should be available for the public and information given should be sufficient, transparent, accessible and accountable. Individuals are to be more informed about any communication surveillance – except if there is a case of an urgent investigation, that should not be hindered, for example a legitimate threat of violence. In the technological sector, software, hardware and service providers should not collect information for the purpose of state surveillance. Lastly, the principles also call for the punishment of any illegal surveillance, and the development of a legal mechanism for those affected by surveillance (ibid.). Policy makers, non-governmental organization, companies, as well as activists can make use of the above mentioned principles to create pressure on their governments and strive for a necessary change. The 13 Principles also “provide a benchmark” (EFF 2013) with which to measure the compliance of surveillance practices against the internationally held standard for human rights (ibid.). Besides the development of the 13 International Principles there are a multitude of other civil society movements related to human rights and internet surveillance. One example is Best Bits, which is a network of worldwide civil society organizations that offers a platform for their members’ agenda related
to internet and state surveillance (Best Bits 2013). Other important statements on the “impact of surveillance on human rights” (Brown 2013) were written by Amnesty International and several South Korean non-governmental organizations. Such joint statements aim at ensuring “more systematic attention by the UN” (ibid.). Essentially, the problem of maintaining individual sovereignty though the strengthening of digital security is a multifaceted issue which requires attention from all stakeholders. To be initiated on every level of digital engagement - from the grassroots individual user to the upper echelons of government responsible for overseeing surveillance programs - is a commitment to broadening awareness about the macro and micro management of data, and the strengthening of safeguards for all human rights in the 21st Century

2. Questions a Resolution Must Answer (QRMAs)

i. How can the Member States assure not only the adoption but also the enforcement of the required regulations on the topic?

ii. What are the already existing international legal frameworks and how can they be utilized and improved in order to tackle this issue?

iii. How can the Member States deal with the lack of homogeneity not only in their respective regulations but also on their respective interests in the topic?

iv. By what means can the involved actors (citizens, public and private sectors) of today’s digital ecosystem coordinate their actions in resolving this issue? And to what extent could these actors do so?

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http://www.ohchr.org/Documents/ProfessionalInterest/crc.pdf


! Good luck !